

Message Text

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ACTION IO-15

INFO OCT-00 COPY-01 ADS-00 INR-10 EUR-00 SS-00 OIC-02
CIAE-00 EB-08 DODE-00 H-01 NEA-06 NSCE-00 NSAE-00
SSO-00 L-03 PM-10 EPA-01 INRE-00 SAL-01 OES-09
ACDA-12 SSN-01 SP-02 NRC-02 SNP-01 SSA-02 /087 W
-----241761 101559Z /51

O 101647Z AUG 74
FM AMEMBASSY VIENNA
TO SECSTATE WASHDC IMMEDIATE 1787
INFO USDOEHQ FORRESTAL WASHDC
USDOEHQ GERMANTOWN
AMEMBASSY TEL AVIV
USINT BAGHDAD
USMISSION USUN NEW YORK
USMISSION GENEVA

C O N F I D E N T I A L SECTION 01 OF 03 VIENNA 10762

UNVIE

E.O. 12356: DECL:OADR
TAGS: IAEA, IS, IQ, KSCA, PARM, KNNP, TRGY, MNUC
SUBJECT: MEETING WITH ISRAELIS ON IAEA GENERAL CONFERENCE

REF: A) VIENNA 10514 B) 83 VIENNA 12935

1. C - ENTIRE TEXT.
2. SUMMARY. ON AUGUST 10 ISRAELI RESREP KATZ CALLED ON MISOFFS TO REPORT ON AUGUST 6 MEETING BETWEEN GOI REP EILAM AND AMBASSADOR KENNEDY. THIS MESSAGE GIVE DETAILS OF HIS REPORT INCLUDING INTENTION OF RESREP KATZ TO SEND LETTER TO BLIX REAFFIRMING G.C. RES. 409, AND THAT GOI HAS CONCLUDED THAT IMPLEMENTATION OF GC RES. 409 "WOULD BE DE FACTO SUSPENSION OF ISRAELS'S RIGHTS AND PRIVILEGES OF MEMBERSHIP." MISSION WOULD
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WELCOME DEPT'S CONFIRMATION OF KATZ'S INFORMATION.
END SUMMARY.
3. IN AMBASSADOR WILLIAMSON'S ABSENCE (AT UNIDO IV MEETINGS), MISSION COUNS AND POLOFF RECEIVED S. KATZ ON AUGUST 10 (AT HIS REQUEST) TO DISCUSS PREPARATIONS FOR IAEA GENERAL CONFERENCE. AT BEGINNING OF MEETING

KATZ REPORTED THAT ON MONDAY, AUGUST 6 ISRAELI AEC CHAIRMAN EILAM HAD MET WITH AMBASSADOR KENNEDY TO DISCUSS THIS ISSUE. EXPRESSING SURPRISE THAT MISSION WAS UNAWARE OF MEETING, KATZ HANDED OVER TEXT OF EILAM'S CLEARED TALKING POINTS GIVEN TO AMBASSADOR KENNEDY ON MONDAY (SEE PARA 8 BELOW).

4. KATZ CONFIRMED THAT HE WILL BE SENDING A LETTER TO BLIX REAFFIRMING THE SUBSTANCE OF PM SHAMIR'S MAY STATEMENT AS WELL AS OF THE EILAM LETTER TO BLIX (SEE GOV/INF/455) OF MAY 21. KATZ'S LETTER ALSO WILL NOTE THAT THESE STATEMENTS WERE IN RESPONSE TO GENERAL CONFERENCE RESOLUTION 409. WHEN ASKED WHY THIS LETTER WOULD COME FROM KATZ RATHER THAN FROM EILAM, KATZ RESPONDED THAT, "I CAN SEND IT BUT THE PM WOULDN'T LET EILAM SEND IT."

5. KATZ THEN WENT ON TO DESCRIBE THE DISCUSSIONS AND AGREEMENTS IN WASHINGTON BETWEEN KENNEDY AND EILAM AS FOLLOWS:

- A. IT WAS AGREED THAT OUR MUTUAL "TARGET"
- IS TO KEEP THE ISRAELI ISSUE OFF FUTURE
- GENERAL CONFERENCE AGENDAS;

- B. THE U.S. PRINCIPAL APPROACH WILL BE TO
- DEFEND THE SHAMIR AND EILAM STATEMENTS

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- AS SUFFICIENTLY RESPONSIVE TO G.C. RES.
- 409.

- C. THE U.S. "ACCEPTS" THE IDEA OF SEEKING
- A "POSITIVE RESOLUTION" AT THE 1984 GENERAL
- CONFERENCE;

- D. THE U.S. "ACCEPTS THE JOB" OF FINDING A
- SPONSOR FOR THIS RESOLUTION. (BELGIUM
- MIGHT BE A GOOD CHOICE); AND MAKING SURE THE
- SOVIETS "WOULD NOT OPPOSE";

- E. EACH SIDE WILL PREPARE ILLUSTRATIVE DRAFT
- RESOLUTION LANGUAGE AND MEET AGAIN TO DISCUSS
- THE POSSIBILITIES. AS A MINIMUM THE RESOLUTION
- WOULD (1) STATE THAT THE TERMS OF
- RESOLUTION 409 HAD BEEN "MET;" (2) ASSERT
- BROADLY THAT ISRAEL WAS ENTITLED TO ALL
- RIGHTS AND PRIVILEGES OF MEMBERSHIP; AND
- (3) CONTAIN OTHER ITEMS OF A "NEGOTIABLE
- NATURE." THE 1984 RESOLUTION WOULD BE
- DESIGNED TO "LAY THE GROUNDWORK" FOR RES-

- TARATION OF TECHNICAL ASSISTANCE AT THE 1985
- GENERAL CONFERENCE.

6. KATZ THEN RAISED THE ISSUE OF THE NEED FOR A
BLOCKING THIRD" AT THE GENERAL CONFERENCE. AFTER A
BRIEF DISCUSSION CONCERNING US AND ISRAELI POSITIONS
AT 1983 GENERAL CONFERENCE (SEE REF B), KATZ STATED,
"THE ISRAELI GOVERNMENT HAS CONCLUDED THAT IMPLEMENTATION
OF (PARAGRAPH THREE OF) THE RESOLUTION (I.E., TO TER-
MINATE EQUIPMENT PURCHASES OR MEETINGS IN ISRAEL) WOULD
CONSTITUTE A "DE FACTO" SUSPENSION OF ISRAELI RIGHTS
AND PRIVILEGES OF MEMBERSHIP."

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7. COMMENT: IT IS CLEAR TO MISSION THAT PURPOSE OF KATZ VISIT WAS TO ELICIT REACTIONS TO AMBASSADOR KENNEDY'S MEETING WITH EILAM. AS WE HAVE EXPERIENCED IN PAST YEARS, ISRAELI TACTICS AT THIS STAGE IN GENERAL CONFERENCE PREPARATIONS ARE DIRECTED TO STIFFENING THE U.S. APPROACH AND ASSURING THEMSELVES THAT U.S. WILL STAND FIRM. AT KATZ'S REQUEST, AMBASSADOR WILLIAMSON WILL MEET WITH HIM IMMEDIATELY AFTER UNIDO IV PROCEEDINGS (EARLY IN WEEK OF AUGUST 20) AND MISSION WOULD APPRECIATE DEPT'S CONFIRMATION OF KATZ'S INFORMATION (AND REACTIONS TO CONFIDENTIAL

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REF A) FOR USE AT THAT MEETING. END COMMENT.

8. BEGIN TEXT EILAM TALKING POINTS:
BEGIN TEXT:

TALKING PAPER

WE VERY MUCH APPRECIATE OUR CONSTANT AND CLOSE CONSULTATIONS ON ISSUES RELATED TO THE IAEA AS WELL AS THE REPEATED ACTION TAKEN BY THE UNITED STATES TO PREVENT FURTHER ENCROACHMENT ON THE RIGHTS AND PRIVILEGES OF ISRAEL'S MEMBERSHIP IN THE IAEA.

THE PURPOSE OF OUR MEETING AS WE APPROACH THE COMING GENERAL CONFERENCE OF THE IAEA IS TO CONTINUE THIS TRADITION. THE ISRAELI ASPECT OF THE COMING GENERAL CONFERENCE IS WORRYING US FOR SEVERAL REASONS. THE PROVISIONAL AGENDA OF THE 28TH SESSION OF THE GENERAL CONFERENCE AGAIN INCLUDES THE ITEM ON THE CONSEQUENCES OF THE ISRAELI MILITARY ATTACK ON THE IRAQI RESEARCH REACTOR. WE ARE OF THE OPINION THAT THE STATEMENT OF PRIME MINISTER SHAMIR AND MY LETTER TO THE DIRECTOR-GENERAL OF THE IAEA ARE FULLY RESPONSIVE TO RESOLUTION 409. WE APPRECIATE THAT THE UNITED STATES EXPRESSED STRONGLY THE SAME VIEW DURING THE LAST MEETING OF THE BOARD OF GOVERNORS. THE POSITIVE STATEMENTS BY GOVERNORS FROM MANY RESPONSIBLE COUNTRIES AT THAT SAME MEETING UNDERLINED THE POSITION TAKEN BY THE US AND ISRAEL. WE BELIEVE THEY EXPRESSED THE DESIRE TO PUT AN END TO THE STERILE DEBATE ON THIS PARTICULAR ISSUE WITHIN THE IAEA.

NEVERTHELESS, WE ENVISAGE THE INJECTION, AT THE COMING

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SESSION ON THE GENERAL CONFERENCE, OF RESOLUTIONS AGAINST ISRAEL, WITHIN THE FRAMEWORK OF THE ABOVE AGENDA ITEM WITH THE AIM TO FURTHER ERODE ISRAEL'S STATUS AS A FULL MEMBER OF THE IAEA. SHOULD SUCH A RESOLUTION BE ADOPTED BY THE GENERAL CONFERENCE, WE WOULD HAVE NO CHOICE BUT TO REGARD IT AS A DE FACTO SUSPENSION OF ISRAEL FROM THE EXERCISE OF ITS PRIVILEGES AND RIGHTS. IT IS UNACCEPTABLE TO ENVISAGE A PROCESS AT THE END OF WHICH THE PAYMENT OF ITS MEMBERSHIP FEES WOULD REMAIN ISRAEL'S ONLY PRIVILEGE. ANY FURTHER ENCROACHMENT WOULD INDEED AMOUNT TO A PIECEMEAL SUSPENSION UNRELATED TO ANYTHING BUT THE DESIRE TO SUSPEND ISRAEL'S RIGHT AT ALL COSTS. WE STRONGLY HOLD THAT THERE IS A DEFINITE NEED TO PUT AN END TO THIS TREND. SHOULD WE INDEED SUCCEED IN BLOCKING SUCH A RESOLUTION, THIS MIGHT START A PROCESS THAT WOULD ENABLE THE RESTORATION OF ISRAEL'S FULL RIGHTS OF MEMBERSHIP. WE HOPE YOUR VIEWS ON THIS ISSUE ARE SIMILAR TO OURS, THAT ALL RESPONSIBLE IAEA MEMBERS SHOULD SPARE NO EFFORT IN ORDER TO REMOVE ITEM 10 OF THE PRESENT PROVISIONAL AGENDA FROM THE DEBATES OF THE FORTHCOMING SESSIONS OF THE GENERAL CONFERENCE. WE HOPE THE US WILL USE ITS INFLUENCE TO THIS END.

AS A MATTER OF PROCEDURE, WE INTEND TO FORWARD A COMMUNICATION TO THE DIRECTOR-GENERAL OF THE IAEA IN WHICH WE WILL EXPLICITLY LINK THE STATEMENT BY PRIME MINISTER SHAMIR AND MY OWN LETTER TO ITEM 10 AND RESOLUTION 409.

CONCERNING THE ACTION THAT, WE HOPE WILL BE TAKEN BY THE UNITED STATES AND THE OTHER COUNTRIES, WE WOULD LIKE TO DISCUSS WITH THE US THE PROCEDURAL FEASIBILITY OF THE FOLLOWING:

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- A POSITIVE PROPOSAL/DRAFT RESOLUTION TAKING NOTE OF
THE ISRAELI STATEMENTS AND DECIDING TO REMOVE THE ISSUE
FROM THE AGENDA OF THIS AND FURTHER GENERAL CONFERENCES.
MOTIVATED ACT INCONSISTENT WITH THE IAEA STATUE. ACTION
BY THE GENERAL CONFERENCE AGAINST ISRAEL ON THAT BASIS
WILL BE TANTAMOUNT TO ACTUAL SUSPENSION AND SHOULD
THEREFORE BE FIRMLY OPPOSED. ISRAEL APPRECIATES THE FIRM
POSITION WHICH HAS BEEN TAKEN ON THIS ISSUE BY THE UNITED
STATES.

AS WE APPROACHE THE GENERAL CONFERENCE, WE ARE INTERESTED
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IN DETERMINING THB APPROPRIATE CHANNELS FOR FURTHER
CONSULTATION AND COORDINATION RELATED TO OUR MUTUAL
DIPLOMATIC AND PROCEDURAL EFFORTS. WE PROPOSE, AS IN THE
PAST, TO COORDINATE WITH YOU THE PREPARATIONS IN WASHING-
TON, JERUSALEM AND VIENNA. WE ALSO HOPE THAT IN ITS
DEMARCHES TO FRIENDLY MEMBER-STATES, THE US WILL EMPHASIZE

THE NEED FOR FURTHER ACTION IN THIRD WORLD COUNTRIES,
AIMING AT GAINING ADDITIONAL SUPPORT.
END TEXT. WILLIAMSON

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